



Tēnā koe

Official Information Act request

Thank you for your information request dated 21 Kohitātea 2020. You asked for the following information:

- *I request all information regarding funding, contracts, communications, applications for funding, contracts, provision of services and all other matters, made to Te Puni Kōkiri and all of its subsidiaries to an organisation known as Whānau Ora Commissioning Agency (formerly Te Pou Matakana).*
- *I further request all information held by Te Puni Kōkiri and all of its subsidiaries regarding John Tamihere, Merepeka Raukawa-Tait, Tariana Turia, Mason Durie, Pahia Turia, Robin Hapi, Tatiana Greening, Suzanne Snively and Tureia Moxon.*

Your request has been considered in accordance with the Official Information Act 1982 (the Act).

On 14 Hui-tanguru 2020 you were notified of an extension of the timeframe for responding to your request, to Rāmere 27 Poutū-te-rangi. The extension provided additional time to identify and collate the substantial information that was potentially in scope of your request. This letter is to notify you of my decision in accordance with the Act. The documents we are releasing will be provided as soon as is practicable. Due to closure of our offices and staff working from home, our ability to finalise the information we are releasing has been impacted. We anticipate providing you with the documents within 5 working days of our offices reopening.

Your request has been broken down into two parts based on the two bullet points outlined above. Your request for “all information” related to both parts of your request is extremely broad in scope, such as to render it impracticable. Te Puni Kōkiri does not centrally collate “all” information by topic. An initial document search identified over 23,000 documents potentially in scope of the Part One of your request, and some 69,000 items including emails potentially in scope of the Part Two of your request. For this reason, our response



focuses on key documents that are at hand, and that are specifically related to the application for funding or the provision of funding to the Whānau Ora Commissioning Agency (formerly Te Pou Matakana). We have also provided some contextual information for your information which relates to the history of Whānau Ora, funding, and funding models.

With regard to Part One of your request, the following background information about how Whānau Ora funding is channelled may be of interest to you:

Establishment of the commissioning approach

In mid-2013 Whānau Ora transitioned to the Whānau Ora commissioning approach which enabled funding decisions to be made closer to the communities being serviced. Under this approach, the focus was moved away from Government departments and gave greater attention to building capability within communities and encouraging local solutions to meet the needs and aspirations of whānau. After a procurement process, three commissioning agencies were selected to implement the Whānau Ora commissioning approach with Māori and Pacific whānau across Aotearoa. Further information about the rationale for this can be seen at:

<https://www.beehive.govt.nz/release/whanau-ora-model-governance-announced-today>

<https://www.tpk.govt.nz/en/a-matou-mohiotanga/whanau-ora>

The funding process

The role of the commissioning agencies is to provide funding to local organisations within their designated area, with a focus on developing whānau capability and achieving agreed outcomes. Funding for the commissioning agencies includes payments for one-off establishment costs, support for operating costs and commissioning funds. The commissioning agencies decide how this funding is allocated and the process for whānau to apply.

The funding recognises the significant benefit delivered to whānau and the cost-effectiveness of this form of intervention. The contracts with commissioning agencies for all Whānau Ora funding include performance indicators, and a regular schedule of reporting on the results achieved across these indicators. There is ongoing review of progress towards results, as well as efficient administration of funds through quarterly reports. Commissioning agencies are accountable to Te Puni Kōkiri (the contracting agency) for its investments as a commissioning agency.



Table 1.

Key documents

As the contracting agency for the three Whānau Ora commissioning agencies, including the Whānau Ora Commissioning Agency (formerly known as Te Pou Matakana), Te Puni Kōkiri requires agencies to report against agreed key performance indicators.

There are a range of mechanisms used by Te Puni Kōkiri to monitor agencies performance and set expectations including:

- Outcome agreements and variations
- Letters of expectation
- Annual investment plans
- Quarterly reports
- Annual reports

The flow of information of these key documents is indicated in Table 1.



Additional information

Additional information that may be of interest to you can be found on the Te Puni Kōkiri website (www.tpk.govt.nz).

With regard to the information you have requested, as noted above, key documents in scope of Part One of your request have been identified. These documents provide a substantive overview of funding decisions since the inception of Whānau Ora commissioning. They include the formal documentation commissioning agencies are required to provide to Te Puni Kōkiri, and formal written advice provided by Te Puni Kōkiri to the Minister for Whānau Ora.

The documents and my decisions with regards to the release of the information are set out in the table attached as Appendix A. Some information has been withheld in accordance with the Act on the following grounds:

- Section 9(2)(a) protect the privacy of natural persons, including that of deceased natural persons;
- Section 9(2)(b)(ii) which protects information where the making available of that information would be likely unreasonably to prejudice the commercial position of the person who supplied or who is the subject of the information;
- Section 9(2)(ba)(i) protect information which is subject to an obligation of confidence or which any person has been or could be compelled to provide under the authority of any enactment, where the making available of the information would be likely to prejudice the supply of similar information, or information from the same source, and it is in the public interest that such information should continue to be supplied;



- Section 9(2)(ba)(ii) protect information which is subject to an obligation of confidence or which any person has been or could be compelled to provide under the authority of any enactment, where the making available of the information would be likely otherwise to damage the public interest;
- Section 9(2)(f)(iv) maintain the constitutional conventions for the time being which protect the confidentiality of advice tendered by Ministers of the Crown and officials;
- Section 9(2)(g)(i) maintain the effective conduct of public affairs through the free and frank expression of opinions by or between or to Ministers of the Crown or members of an organisation or officers and employees of any department or organisation in the course of their duty;
- Section 9(2)(i) enable a Minister of the Crown or any department or organisation holding the information to carry out, without prejudice or disadvantage, commercial activities;
- Section 9(2)(j) enable a Minister of the Crown or any department or organisation holding the information to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations).

In making the decision to withhold information, I have considered the public interest considerations in section 9(1) of the Act.

13 documents have been declined under section 18(d) of the Act, which applies when the information is publicly available. As indicated in a previous response to you on 26 Hui-tanguru 2020, the annual reports for each agency are publicly available on their respective websites and copies of the annual budget confirmation letters have previously been released by Te Puni Kōkiri on the Te Puni Kōkiri website here:

<https://www.tpk.govt.nz/en/a-matou-mohiotanga/official-information-act/administration/whanau-ora-commissioning-agencies-budget-confirmat>

The remainder of your request, for “all” information related to the topics you have noted in Part One of your request, is declined under section 18(f) of the Act which applies when the information cannot be made available without substantial collation and research.

With regard to Part Two of your request, as noted above, a large amount of information was identified potentially in scope of this part of the request. In particular, I note that as a previous Member of Parliament and Minister of the Crown, an initial scoping exercise identified 22,000 items regarding Dame Tariana Turia held in our document management system. Because of the amount of material potentially in scope of this part of your request, our response has focused on funding provided to the Whānau Ora Commissioning Agency, formerly Te Pou Matakana.

Four further documents have been identified in scope of this part of your request that are not captured within Part One of your request. The documents and my decisions with regards to the release of the information are set out in the table attached as Appendix B.

Some information has been withheld in accordance with the Act on the following grounds:

- Section 9(2)(f)(iv) maintain the constitutional conventions for the time being which protect the confidentiality of advice tendered by Ministers of the Crown and officials.



In making the decision to withhold information, I have considered the public interest considerations in section 9(1) of the Act.

The remainder of your request, for “all” information related to the individuals you have named in Part Two of your request, is declined under section 18(f) of the Act which applies when the information cannot be made available without substantial collation and research.

Documents released to you represent the investment approaches and priorities of the Whānau Ora Commissioning Agency (formerly Te Pou Matakana) and Te Puni Kōkiri at a single point in time. Some information in these documents may now be out of date and no longer reflect current priorities and approaches. For a more current overview of commissioning agency activities, I suggest you refer to the progress updates available on the Te Puni Kōkiri website.

As outlined above, due to the very broad framing of your request, our response to both parts of your request has focused on information related to the provision of funding to the Whānau Ora Commissioning Agency (formerly Te Pou Matakana). We have also endeavoured to provide some contextual information that gives an overview of the history of Whānau Ora funding. If upon examining the information provided to you, you have any questions or would like to put in a further information request, you are welcome to do so via uia@tpk.govt.nz.

You have the right to seek an investigation and review by the Ombudsman of this response. Information about how to make a complaint is available at www.ombudsman.parliament.nz or freephone 0800 802 602.

Please note that Te Puni Kōkiri publishes some of its OIA responses on its website, after the response is sent to the requester. The responses published are those that are considered to have a high level of public interest. We will not publish your name, address or contact details.

Nāku noa, nā



Karen McGuinness
Acting Deputy Chief Executive, Investment



Appendix A – Part One documents – OIA request from Seann Paurini dated 21 Kohitātea 2020

Item.	Date	Document description	Decision
1.	18/08/2013	Whānau Ora Request for Proposal document 2014	Declined under section 18(d)
2.	22/08/2013	Whānau Ora Request for Proposal Response Template 2014	Release in full
3.	29/08/2014	Whānau Ora Commissioning Agency Monitoring and reporting document 2014	Release in full
4.	01/04/2014	Te Pou Matakana Outcome agreement 2014	Release in part with some information withheld under section 9(2)(a)
5.	17/07/2015	Te Pou Matakana Variation to Outcome agreement 2015	Release in part with some information withheld under section 9(2)(b)(ii)
6.	29/06/2016	Te Pou Matakana Variation to Outcome agreement 2016	Release in part with some information withheld under sections 9(2)(b)(ii) and 9(2)(i)
7.	31/03/2017	Te Pou Matakana Deed of extension, amendment and restatement 2017	Release in part with some information withheld under sections 9(2)(a), 9(2)(b)(ii) and 9(2)(i)
8.	26/11/2019	Te Pou Matakana Variation to Outcome agreement 2019	Release in part with some information withheld under sections 9(2)(b)(ii) and 9(2)(i)
9.	11/02/2020	Whānau Ora Commissioning Agency Deed of Extension Outcome Agreement 2020	Declined in full. Document withheld in full under sections 9(2)(b)(ii), 9(2)(i), 9(2)(j) and 9(2)(f)(iv)
10.	2015	Te Pou Matakana Annual Report 14-15	Declined under section 18(d)
11.	2016	Te Pou Matakana Annual Report 15-16	Declined under section 18(d)
12.	2017	Te Pou Matakana Annual Report 16-17	Declined under section 18(d)
13.	2018	Te Pou Matakana Annual Report 17-18	Declined under section 18(d)
14.	2019	Whānau Ora Commissioning Agency Annual Report 18-19	Declined under section 18(d)
15.	24/02/2015	Te Pou Matakana Annual Investment Plan 14-15	Release in part with some information withheld under sections 9(2)(b)(ii) and 9(2)(ba)(i)
16.	17/07/2015	Te Pou Matakana Annual Investment Plan 15-16	Release in part with some information withheld under sections 9(2)(b)(ii) and 9(2)(ba)(i)

17.	10/10/2016	Te Pou Matakana Annual Investment Plan 16-17	Release in part with some information withheld under sections 9(2)(b)(ii) and 9(2)(ba)(i)
18.	26/09/2017	Te Pou Matakana Annual Investment Plan 17-18	Release in part with some information withheld under sections 9(2)(b)(ii) and 9(2)(ba)(i)
19.	23/06/2017	Te Pou Matakana response to Te Puni Kōkiri feedback on Annual Investment Plan 17-18	Release in full
20.	20/09/2018	Te Pou Matakana Annual Investment Plan 18-19	Release in part with some information withheld under sections 9(2)(b)(ii) and 9(2)(ba)(i)
21.	15/10/2019	Whānau Ora Commissioning Agency Annual Investment Plan 19-20	Release in part with some information withheld under sections 9(2)(b)(ii) and 9(2)(ba)(i)
22.	21/11/2014	Te Pou Matakana Quarter 1 Report 14/15	Release in part with some information withheld under sections 9(2)(ba)(i) and 9(2)(b)(ii)
23.	31/01/2015	Te Pou Matakana Quarter 2 Report 14/15	Release in part with some information withheld under sections 9(2)(ba)(i) and 9(2)(b)(ii)
24.	30/04/2015	Te Pou Matakana Quarter 3 Report 14/15	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
25.	31/07/2015	Te Pou Matakana Quarter 4 Report 14/15	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
26.	31/10/2015	Te Pou Matakana Quarter 1 Report 15/16	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
27.	31/01/2016	Te Pou Matakana Quarter 2 Report 15/16	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
28.	30/04/2016	Te Pou Matakana Quarter 3 Report 15/16	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
29.	31/07/2016	Te Pou Matakana Quarter 4 Report 15/16	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
30.	31/10/2016	Te Pou Matakana Quarter 1 Report 16/17	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
31.	31/01/2017	Te Pou Matakana Quarter 2 Report 16/17	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
32.	30/04/2017	Te Pou Matakana Quarter 3 Report 16/17	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
33.	07/08/2017	Te Pou Matakana Quarter 4 Report 16/17	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
34.	14/11/2017	Te Pou Matakana Quarter 1 Report 17/18	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)

35.	14/02/2018	Te Pou Matakana Quarter 2 Report 17/18	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
36.	14/05/2018	Te Pou Matakana Quarter 3 Report 17/18	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
37.	14/08/2018	Te Pou Matakana Quarter 4 Report 17/18	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
38.	14/11/2018	Te Pou Matakana Quarter 1 Report 18/19	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
39.	18/02/2019	Te Pou Matakana Quarter 2 Report 18/19	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
40.	20/05/2019	Whānau Ora Commissioning Agency Quarter 3 Report 18/19	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
41.	26/08/2019	Whānau Ora Commissioning Agency Quarter 4 Report 18/19	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
42.	22/11/2019	Whānau Ora Commissioning Agency Quarter 1 Report 19/20	Release in part with some information withheld under sections 9(2)(a), 9(2)(ba)(i) and 9(2)(b)(ii)
43.	19/12/2014	Letter of Expectation to Te Pou Matakana 15/16	Release in full
44.	11/12/2015	Letter of Expectation to Te Pou Matakana 16/17	Release in full
45.	05/12/2016	Letter of Expectation to Te Pou Matakana 17/18	Release in full
46.	18/12/2017	Letter of Expectation to Te Pou Matakana 18/19	Release in full
47.	08/04/2019	Letter of Expectation to Whānau Ora Commissioning Agency 19/20	Release in part with some information withheld under section 9(2)(f)(iv)
48.	15/07/2014	Letter from Te Puni Kōkiri to Te Pou Matakana- Approval of Interim Annual Investment Plan and plan development 14/15	Release in full
49.	30/01/2020	Correspondence with John Tamihere regarding contract negotiations	Declined in full. Document withheld in full under section 9(2)(f)(iv)
50.	30/01/2020	Increase of Whānau Ora Commissioning Agency funding letter	Release in part with some information withheld under section 9(2)(ba)(ii)
51.	25/06/2019	Confirmation of Whānau Ora Commissioning Agency funding letter 19/20	Release in part with some information withheld under section 9(2)(ba)(ii)

52.	04/03/2015	Te Pou Matakana Annual Investment Plan and Incentive Payment mechanism letter FY14/15	Release in full
53.	05/03/2015	Confirmation of Te Pou Matakana funding letter 15/16	Declined under section 18(d)
54.	06/06/2016	Confirmation of Te Pou Matakana funding letter 16/17	Declined under section 18(d)
55.	23/06/2017	Confirmation of Te Pou Matakana funding letter 17/18	Declined under section 18(d)
56.	1/06/2018	Confirmation of Te Pou Matakana funding letter 18/19	Declined under section 18(d)
57.	30/11/2015	Te Pou Matakana Incentive Payment Verification Letter 14/15	Release in full
58.	16/12/2016	Te Pou Matakana Incentive Payment Verification Letter 15/16	Release in full
59.	31/10/2017	Te Pou Matakana Incentive Payment Verification Letter 16/17	Release in full
60.	17/12/2018	Te Pou Matakana Incentive Payment Verification Letter 17/18	Release in full
61.	17/02/2020	Whānau Ora Commissioning Agency Incentive Payment Verification Letter 18/19	Release in full
62.	14/09/2015	Te Pou Matakana Outcomes Roadmap 2015	Declined under section 18(d)
63.	29/07/2016	Te Pou Matakana Outcomes Roadmap 2016	Declined under section 18(d)
64.	03/07/2014	Briefing Paper - Whānau Ora Commissioning Agency investment	Release in part with some information withheld that is out of scope
65.	03/11/2014	Briefing Paper – Background to Navigator Funding	Release in part with some information withheld that is out of scope and under section 9(2)(g)(i)
66.	05/11/2014	Briefing Paper - Whānau Ora Commissioning Agency Accountability relationships	Release in full
67.	10/11/2014	Briefing Paper - Navigator funding options for 2015	Release in part with some information withheld that is out of scope
68.	30/04/2015	Briefing Paper - Navigator performance measures	Release in part with some information withheld that is out of scope

69.	12/05/2015	Briefing Paper - Whānau Ora Navigator funding allocation 2015	Release in part with some information withheld that is out of scope
70.	02/07/2015	Briefing Paper - Whānau Ora Navigator Funding Allocation process 2015	Release in full
71.	05/06/2015	Aide memoire - Whānau Ora Navigator discussions	Release in part with some information withheld that is out of scope
72.	18/06/2015	Aide memoire – Te Pou Matakana Whanau Direct funding 2015	Release in full
73.	13/07/2015	Aide memoire - Whānau Ora Navigator Allocation 2015	Release in part with some information withheld that is out of scope
74.	24/07/2015	Briefing Paper - Whānau Ora Navigator Allocation 2015	Release in part with some information withheld that is out of scope
75.	27/08/2015	Briefing Paper - Phase 2 Whānau Ora Measurement framework	Release in full
76.	26/11/2015	Briefing Paper – Phase two Whānau Ora Measurement Framework	Declined in full. Document withheld in full under section 9(2)(g)(i)
77.	18/03/2016	Briefing Paper - WOCA 3 year forecast and budgets	Release in part with some information withheld that is out of scope
78.	27/06/2017	Press Release Te Pou Matakana	Release in full
79.	10/08/2018	Aide memoire - Whānau Ora funding arrangements for Deputy Prime Minister ahead of meeting with John Tamihere	Release in part with some information withheld under section 9(2)(g)(i)
80.	04/10/2019	Proposed expectations for the Whānau Ora Commissioning Agencies for FY20/21	Declined in full. Document withheld in full under section 9(2)(f)(iv)
81.	20/11/2019	Aide memoire - Sources of additional funding for Whānau Ora Commissioning Agencies	Declined in full. Document withheld in full under section 9(2)(f)(iv)
82.	18/12/2019	Briefing Paper – Allocating additional funding to Whānau Ora Commissioning Agencies	Declined in full. Document withheld in full under section 9(2)(f)(iv)

Appendix B – Part Two documents - OIA request from Seann Paurini dated 21 Kohitātea 2020

Item.	Date	Document description	Decision
83.	19/08/2014	Correspondence - Kaiarahi funding	Release in full
84.	03/12/2014	Correspondence - Te Pou Matakana Social housing	Release in full
85.	16/08/2019	Correspondence – Whānau Ora Budget 2019 funding	Release in part with some information withheld under section 9(2)(f)(iv)
86.	30/01/2020	Letter of Response – Whānau Ora Commissioning Agency contract negotiations	Declined in full. Document withheld in full under section 9(2)(f)(iv)